

Lake Tyers Beach Foreshore Management Plan

September 2015







COPIES AND FURTHER INFORMATION

This plan may be downloaded from the East Gippsland Shire website (www.eastgippsland.vic.gov.au) or copies are available from the Shire's Lakes Entrance and Bairnsdale Business Centres.

Additional information (including copies of this plan) can be obtained by contacting Anthony Nelson by email at feedback@egipps.vic.gov.au or by phone on (03) 5153 9500.

This project is overseen by representatives from agencies including; East Gippsland Shire Council, Gippsland Ports, Parks Victoria, the Department of Environment, Land, Water and Planning and the Gunaikurnai Land and Waters Aboriginal Corporation.

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1 INTRODUCTION

The East Gippsland Shire Council has prepared a Foreshore Management Plan for the area adjoining Lake Tyers Beach township, including Fisherman's Landing and Mill Point.

This Foreshore Management Plan has been developed with a high level of input from community groups as well as other government bodies, and aims to give all parties a clear expectation of management roles, responsibilities, and proposed activities over a 15 year period, with a structured review carried out every 5 years.

1.1 Lake Tyers Beach – A Coastal Township

Much of the recreational activity in and around Lake Tyers Beach, both during peak visitor periods and other times of the year, is centred around the Lake Tyers estuary, its foreshores and adjoining beaches. Use of the foreshore and beaches, and access to them, are an integral part of this coastal township.

The foreshore and beaches are a critical asset for the town, providing both a location to enjoy recreational pursuits or appreciate the scenic natural landscape, as well as providing the location for many of the town's public facilities. Picnic areas and barbecues, boat ramps, public amenities, walking tracks, important locations for recreational fishers, as well as local tourism operators are all located within the foreshore area.

There is a very strong relationship between the commercial area of Lake Tyers Beach township and the foreshore. Businesses benefit from their exposure to tourist traffic, both vehicular and pedestrian.

1.2 What is a Foreshore Management Plan & what will it do?

Foreshore Management Plans are developed in accordance with the *Coastal Management Act 1995* and align with other State policies and documents including the guiding principles of the Victorian Coastal Strategy (2014), the Urban Design Framework for Lake Tyers Beach (2007), and relevant Coastal Action Plans.

Foreshore Management Plans are public documents that set out the day to day local land management requirements for foreshore areas managed by East Gippsland Shire Council and other land managers. These requirements cover management activities that are achievable within the timeframe of the plan, and are appropriate for the particular foreshore area and environment.

The Lake Tyers Beach Foreshore Management Plan provides clear and agreed directions for management of foreshore areas adjoining Lake Tyers Beach township, including Fisherman's Landing and Mill Point.

The overarching management **objective** is to **identify and plan for recreational pursuits and opportunities** along the Lake Tyers Beach foreshore, and at Fisherman's Landing and Mill Point, whilst **maintaining important environmental and cultural values**.

Preparation of the Lake Tyers Foreshore Management Plan has sought to:

- consult with management agencies, stakeholder groups and the community;
- identify the current condition, values and management issues surrounding the foreshore:
- identify management strategies to protect and enhance foreshore values;
- clarify boundaries for on-ground management responsibility; and
- establish an agreed position with all management agencies on the future use and development of foreshore areas.

A Business Plan has also been prepared for use as a tool in management of the Lake Tyers Beach Foreshore and other areas covered by this Management Plan. The Business Plan provides an indicative works program including costings, responsibilities and priorities, compiled from the recommendations and strategies contained within this Management Plan. It will assist East Gippsland Shire Council and other responsible authorities in budget planning processes, and also serve as valuable input and justification for any external funding applications.

2 PUBLIC CONSULTATION AND SUBMISSIONS

This Foreshore Management Plan has been developed with a high level of valuable input from community groups as well as other government bodies, and aims to give all parties a clear expectation of management roles, responsibilities and proposed activities.

Development of the Lake Tyers Beach Foreshore Management Plan has involved three important stages:

- Preparation and release of an Issues and Opportunities paper;
- Preparation, release and integration of public comment on a Draft Foreshore Management Plan; and
- Preparation and release of the final Lake Tyers Beach Foreshore Management Plan.

2.1 Public Consultation

An Issues and Opportunities Paper was prepared to identify key stakeholders and areas of management responsibility, identify important values and issues within the foreshore area, and engage with the community to explore their thoughts, views and opinions of the foreshore.

The Lake Tyers Beach Foreshore Management Plan Issues and Opportunities Paper was released in February 2015 for public comment, and a 'Come and Talk to Us' session was held with the Lake Tyers Beach community in March 2015. Sixteen (16) written submissions were received by East Gippsland Shire Council.

Following the public consultation period of the Issues and Opportunities Paper, a Draft Foreshore Management Plan was prepared. This plan considered:

- Comments recorded during the 'Come and Talk to Us' session (20 attendees); and
- Written submissions on the Issues and Opportunities Paper.

The Draft Lake Tyers Beach Foreshore Management Plan was launched at a public meeting on 25th May 2015, and released for public comment. Nine (9) written submissions were received by East Gippsland Shire Council.

Following public consultation on the Draft Foreshore Management Plan, the final Lake Tyers Beach Foreshore Management Plan was prepared. This plan considers:

- Comments recorded during the Public Meeting and Launch of the Draft Plan;
- Written submissions received by East Gippsland Shire Council.

2.2 Submissions

General themes that were recurrent throughout the Community Consultation process include:

- The need to improve the 'sense of arrival' at the main road entry to Lake Tyers Beach foreshore;
- The need to improve or redevelop areas of high public usage to meet levels of use;
- Opportunities to improve connectivity between different foreshore areas;
- Facility upgrades, additions and maintenance, e.g. bins, picnic tables, BBQ's, road and car park surfaces, line markings, signage;
- Increased recreational fishing facilities;
- The need for clearer definition of private-public land boundaries, and more active management of public land foreshore areas, including enforcement of environmental laws, and management of perceived fire risk;
- Consideration of the impacts of upgrades and development on the character and natural environment of Lake Tyers Beach, including Ramsar wetland values;
- Consideration of inundation levels on future upgrades and development along the foreshore;
- A desire for Council to more actively engage with community groups; and
- The opportunity for future development of land at Lake Tyers Beach to enhance public access to Lake Tyers for recreation, while considering the protection and improvement of foreshore values.



3 VISION AND MANAGEMENT OBJECTIVE



4 STUDY AREA

Lake Tyers Beach township is located on the highly scenic East Gippsland coastline at the mouth of Lake Tyers estuary, immediately east of the iconic Gippsland Lakes.

The Lake Tyers Beach Foreshore Management Plan covers all the public shoreline and adjoining coastal Crown land bordering Lake Tyers estuary at Lake Tyers Beach township, at Fisherman's Landing and at Mill Point, as well as the ocean beach adjacent to Lake Tyers Beach township as far west as Mullett Road (see Vision and Management Objective map).

The main study area includes:

- Ocean beach and dunes from Lake Tyers Beach township to the western township boundary near Mullett Road;
- Lake Tyers estuary foreshore from the entrance at Lake Tyers Beach, around to No. 2 Boat Ramp area;
- Lake Tyers Beach Township area and associated facilities;
- No. 2 Boat Ramp and jetty, including the adjoining foreshore and recreational facilities:
- Foreshore and ocean beach access tracks and parking areas;
- Fisherman's Landing jetty and associated facilities; and
- Mill Point boat launching area, and associated facilities.

Other areas of land with links to the foreshore have also been included to provide a holistic overview of the current and potential future use of public open space within the study area. These additional areas include:

- Oneonta Reserve (Council reserve within the township boundary);
- Three Council reserves on Skidale Close and Lakeside Drive; and
- Estuary foreshores abutting private land west of No. 2 boat ramp to Fisherman's Landing, including land at the end of Whadcoats Road.

Management objectives have been prepared for the entire study area, and detailed management strategies have been developed for the main foreshore areas.



5 FORESHORE FEATURES AND VALUES

Foreshore areas at Lake Tyers Beach and surrounding the estuary, together with the ocean beach, are diverse in the values and opportunities they provide. There are large areas offering open space for passive recreation, which also provide the location for important community and public facilities. Extensive sections of the study area are relatively undeveloped and contain significant natural and ecological values.

Lake Tyers Beach and its surrounds, located near the iconic Gippsland Lakes, attract an increasing tourist market through their natural beauty and coastal town appeal. The Foreshore Management Plan will seek to balance competing demands by ensuring important natural and cultural values are maintained whilst facilitating appropriate use of the foreshore.

5.1 Natural Values

Lake Tyers Beach is located at the mouth of the Lake Tyers estuary, and is part of the Gippsland Lakes Ramsar site, which provides important estuarine habitat for a broad range of flora and fauna species. Lake Tyers is listed on the Directory of Important Wetlands in Australia, and is home to numerous rare species and internationally significant migratory birds. Seagrass beds are important nursery habitat for estuarine fish species. Nationally listed Littoral Rainforest communities, shoreline vegetation, fringing wetlands and the coastal barrier dunes between the estuary and Bass Strait are of particular ecological and geomorphological significance.

Panoramic coastal and water views, as well as views of Lake Tyers are an important value that contributes to the overall appeal of the foreshores around Lake Tyers Beach township.

5.2 Recreation Values

Foreshore areas surrounding Lake Tyers Beach, including both estuary shorelines and ocean beaches, are vitally important in offering a range of recreational opportunities that are popular with both local residents and tourists. Swimming, recreational fishing, boating, kayaking/canoeing, jet-skiing, water-skiing, windsurfing, kite surfing, skate boarding, cycling, walking, nature observation and other passive activities are all undertaken within the study area.

Numerous pedestrian paths provide an opportunity to access and explore a range of diverse activities and experience the coastal environments surrounding Lake Tyers estuary.

5.3 Cultural and Historical Values

Lake Tyers estuary is of particular significance as a site of Aboriginal cultural significance. The estuary has long been used by the Gunaikurnai people, who have an ongoing strong relationship with the area through the Lakes Tyers Aboriginal Trust and the Gunaikurnai Land and Waters Aboriginal Corporation (GLaWAC).

Shorelines surrounding Lake Tyers estuary are defined as areas of Aboriginal Cultural Sensitivity by Aboriginal Affairs Victoria, and several known cultural heritage sites within the study area are listed on the Aboriginal Cultural Heritage Register.

A number of historic features exist throughout the study area that are representative of the early European settlement of Lake Tyers Beach.

6 CURRENT MANAGEMENT ISSUES

A brief summary of the broad range of management issues identified for the Lake Tyers Beach area, Fisherman's Landing, and Mill Point is provided below.

6.1 Recreation and Facilities Management

Management issues relating to the use of the foreshore for recreational activities, and the management of tourism related to the foreshore include:

- Maintenance, safety and appropriateness of existing foreshore tracks, paths and steps, and opportunities to link or extend foreshore access paths for pedestrians and cyclists;
- Adequacy of directional signage along paths and to foreshore destinations;
- Issues related to traffic flow and vehicle parking requirements, particularly around estuary access points; and issues related to trailer parking and boat launching;
- Lack of sense of arrival and aesthetic appeal of main foreshore car park at Lake Tyers Beach;
- Areas of conflict between pedestrians, vehicles, boat launching, boating activities and waterway users;
- Future appropriate use of Oneonta;
- Maintenance of existing recreation facilities (e.g. picnic tables, seats, BBQs, fish cleaning tables, and shelters);
- Requirement for additional (or replacement) recreational facilities, including those supporting and enhancing recreational fishing;
- Management of on-water activities that influence foreshore facilities (swimming, sailing, water skiing, sailboarding, kite surfing and fishing):
- Upgrade of boat launching and jetty facilities at a number of locations; and
- Swimmer safety, especially on ocean beach.



6.2 Natural Resource and Cultural Heritage Management

Management issues relating to the protection, maintenance and enhancement of environmental, ecological, and cultural values related to the foreshore include:

- Protection of important foreshore ecological values, including significant vegetation types and bird habitat, particularly at high use sites;
- Protection of known aboriginal cultural heritage sites, and consideration of these values in any future foreshore development;
- Protection of early European historic sites;
- Protection of natural and cultural values at Oneonta;
- Need for improved interpretive signage for environmental and cultural sites of significance, particularly to capitalise on existing networks of pathways, tracks, and facilities;
- 'Creeping backyards', delineation of private property boundaries and illegal vegetation clearing;
- Management of weed plant species, including garden escapees;
- Stormwater management including discharge onto the foreshore and into the estuary;
- Planning for, consideration and management of shoreline and coastal erosion, in particular foreshore escarpment stability;
- Flooding, inundation and estuary opening protocols; and
- Fire management requirements.



7 PROPOSED MANAGEMENT STRATEGIES

A range of proposed management objectives and strategies have been developed for the study area based on an assessment of the issues and opportunities identified through public consultation. These proposed objectives and strategies are illustrated on the following maps.

7.1 Management Objectives

Areas covered by this Foreshore Management Plan have been divided into different zones to assist development of Management Objectives. Maps within Sections 7.3 – 7.7 illustrate the extent of each zone and describe its proposed Management Objective. These zones are:

Lake Tyers Beach

- Western Ocean Beach (escarpment and dunes between Camp Street and Mullett Road);
- Central Foreshore Node (areas adjoining the No.1 boat ramp and ocean beach access to the west, including existing car parking areas);
- Township Estuary Foreshore (areas adjoining the estuary between No.1 and No. 2 boat ramps); and
- Boat Access Point (areas adjoining the No.2 boat ramp).

Other Foreshore areas and reserves

- The Oneonta site;
- Foreshore adjacent to the future urban growth area; and
- Whadcoats Road foreshore reserve.

Fisherman's Landing

Boat ramp, car parking, picnic facilities, jetty and adjoining foreshore areas.

Mill Point

Access, car parking and boat launching facilities, and adjoining foreshore areas.

7.2 Management Strategies

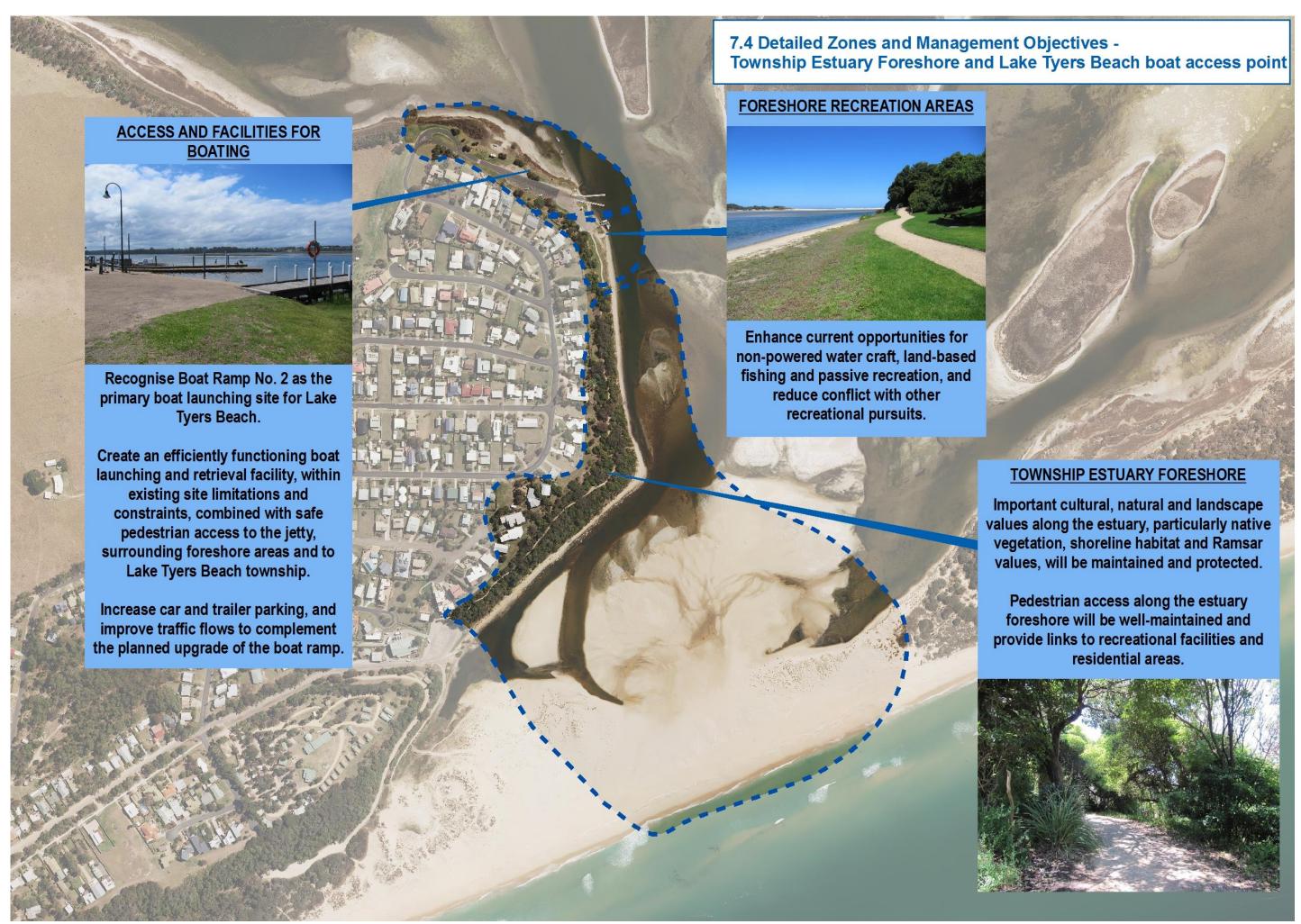
Specific Management Strategies have been proposed to address the management objective for each zone, as illustrated in Sections 7.8 - 7.18. The management strategies are colour coded to represent the type of activity proposed, and the indicative area for implementation is shaded with the corresponding colour.

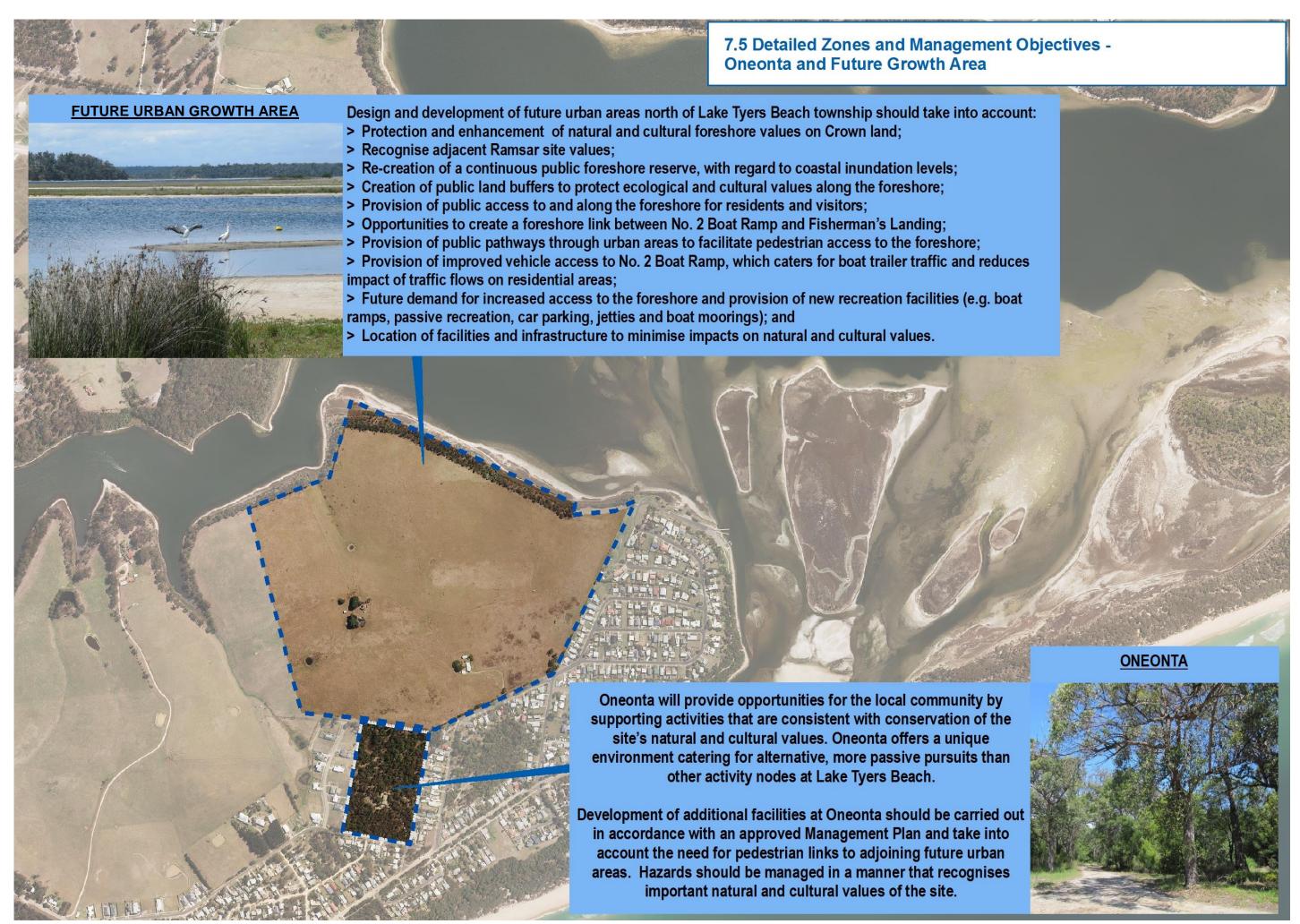
The proposed management strategies cover the following general themes:

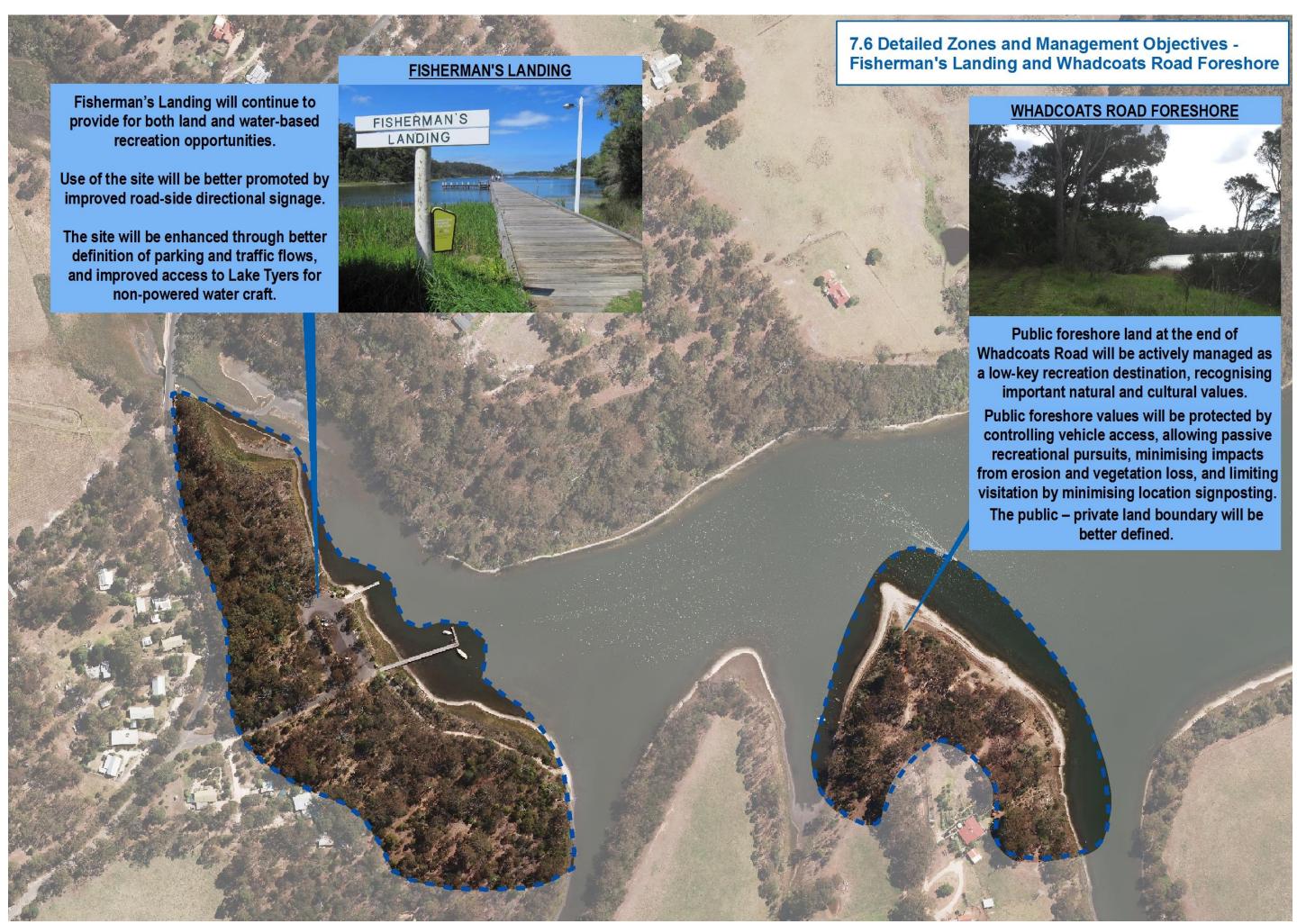
- maintenance, upgrade or provision of recreational facilities;
- car and trailer parking, and roads;
- improving or providing linkages for better pedestrian access;
- maintenance, upgrade or improvement of boating facilities;
- erosion management;
- management of native vegetation;
- management of natural and cultural values; and
- delineation of Crown land boundaries.

In addition, broader strategic management of the study area is directed by policy provisions in the East Gippsland Planning Scheme and associated planning documents.

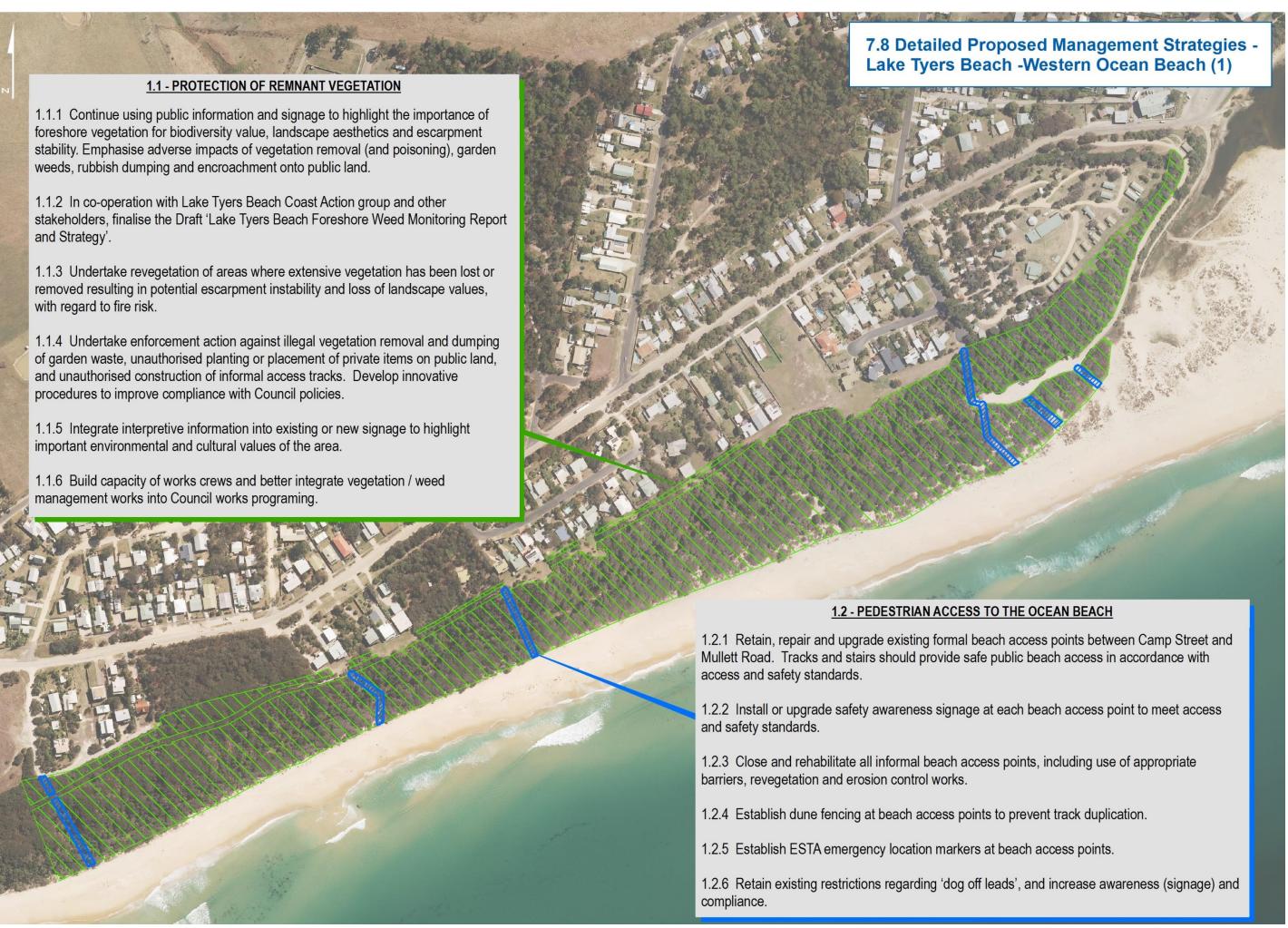


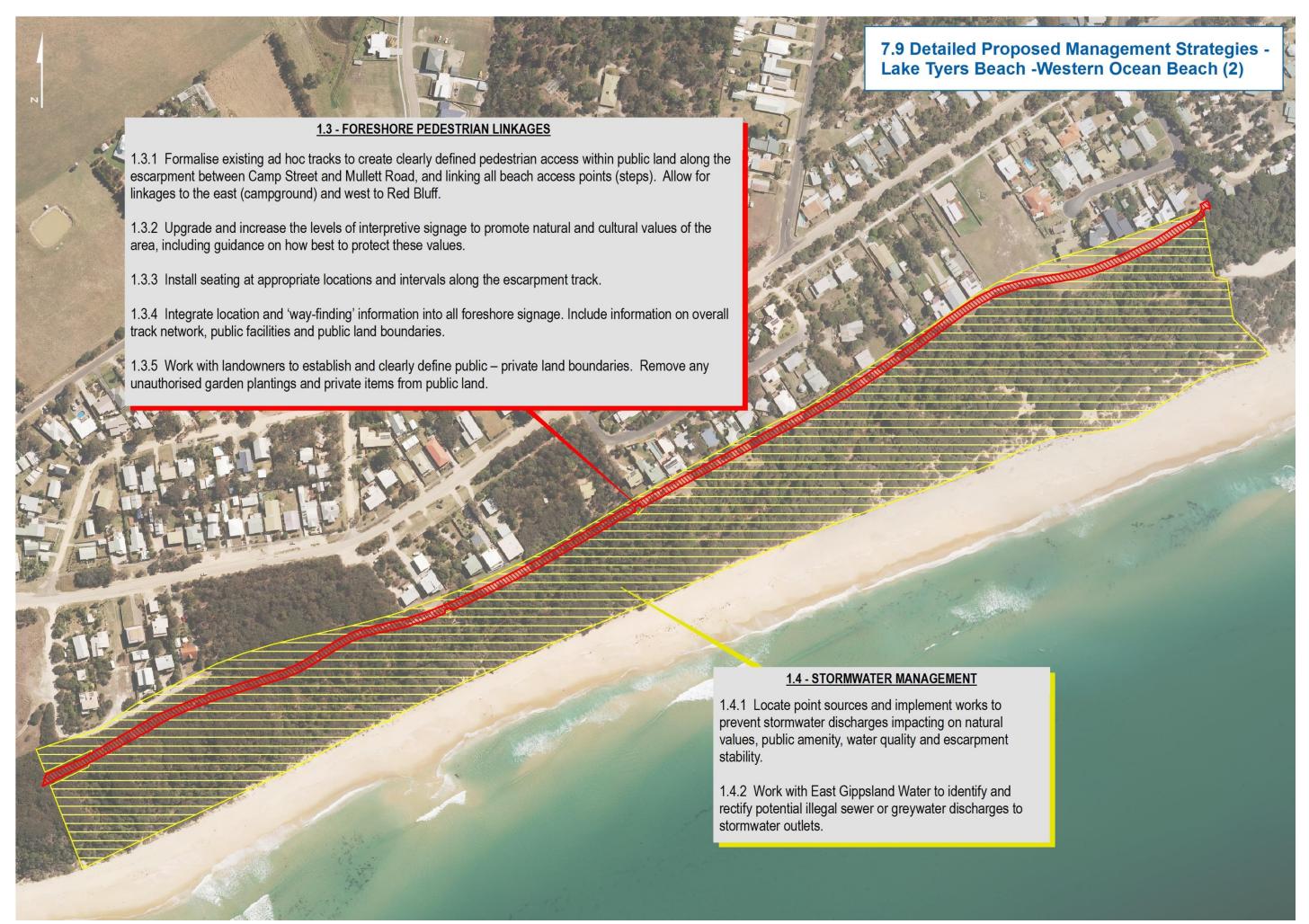












2.2 - OCEAN BEACH ACCESS AND PARKING

- 2.2.1 The detailed Master Plan for the 'Central Foreshore Node' should incorporate strategies for the ocean beach access road and parking area, as listed below.
- 2.2.2 Realign and/or widen ocean beach access road to allow passing vehicles, and seal road surface.
- 2.2.3 Formalise car park at the end of beach access road to maximise parking capacity and allow vehicles to turnaround. Include dedicated parking for emergency services.
- 2.2.4 Encourage use of car park at the end of beach access road as the primary car park for visitors accessing the beach.
- 2.2.5 Improve condition of beach access tracks to minimise dune erosion.
- 2.2.6 Install or upgrade beach safety awareness signage and establish ESTA emergency location markers at each beach access point to meet access and safety standards.
- 2.2.7 Formalise emergency services and management vehicle access point to beach.
- 2.2.8 Establish/repair dune fencing at beach car park to prevent duplication of beach access tracks. Close and rehabilitate informal beach access tracks through dunes.
- 2.2.9 Retain existing restrictions regarding 'dog off leads', and increase awareness (signage) and compliance.



7.10 Detailed Proposed Management Strategies -**Lake Tyers Beach - Central Foreshore Node**

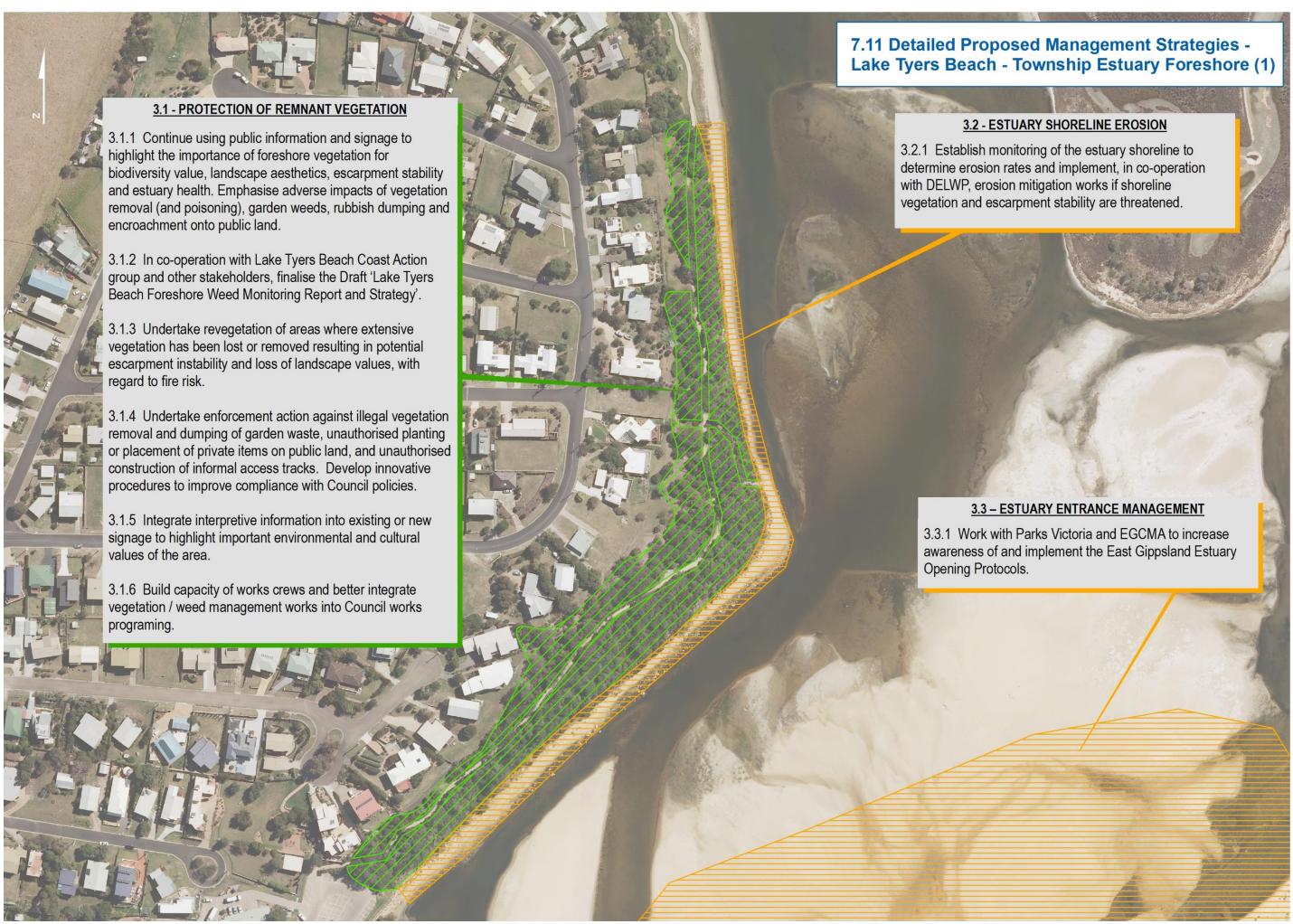
2.1 - CENTRAL FORESHORE NODE

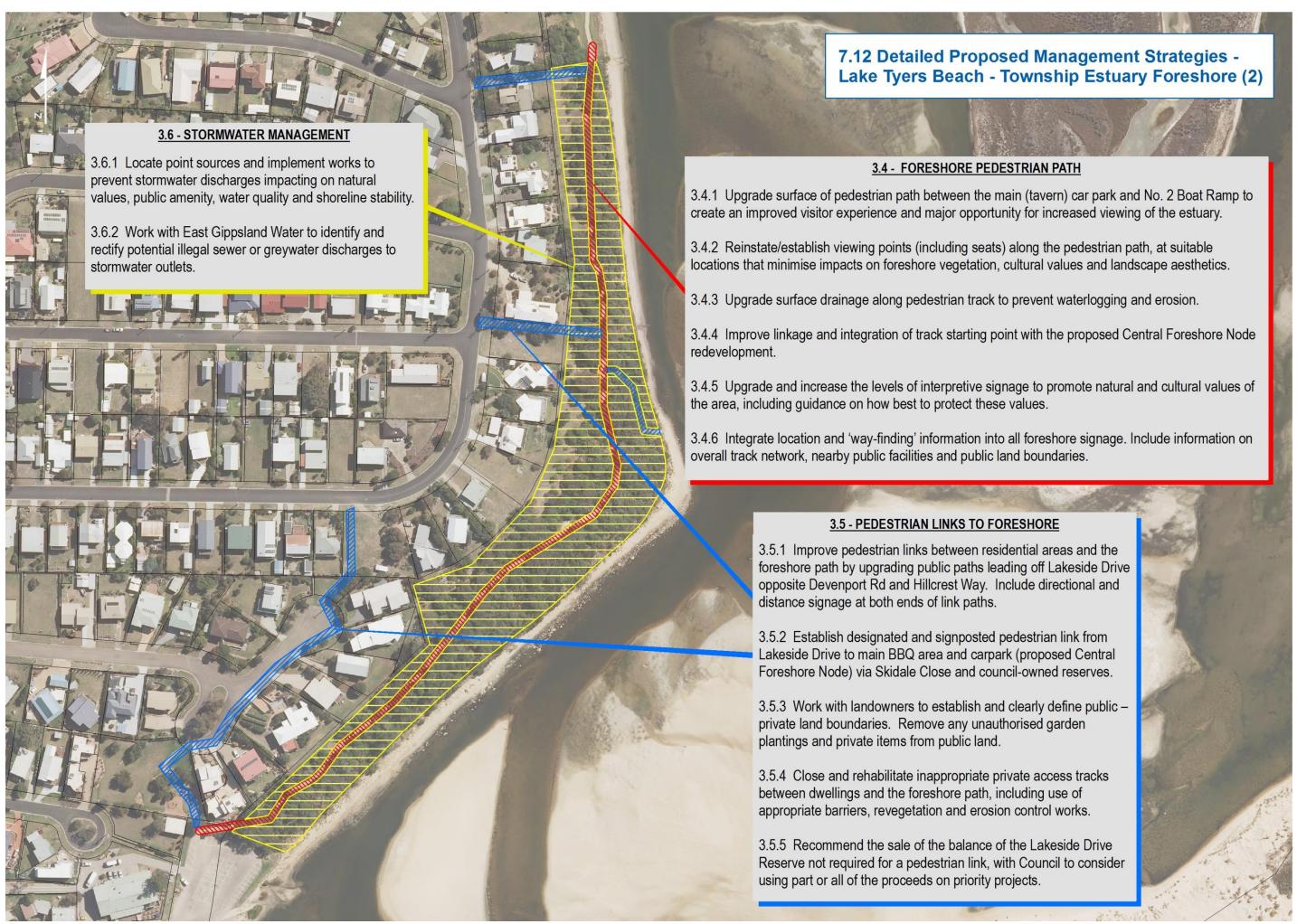
2.1.1 Prepare a detailed Master Plan for the 'Central Foreshore Node', which encompasses the main (tavern) car park area, adjacent picnic site, roadway and ocean beach parking area, and nearby council-owned reserves on Skidale Close.

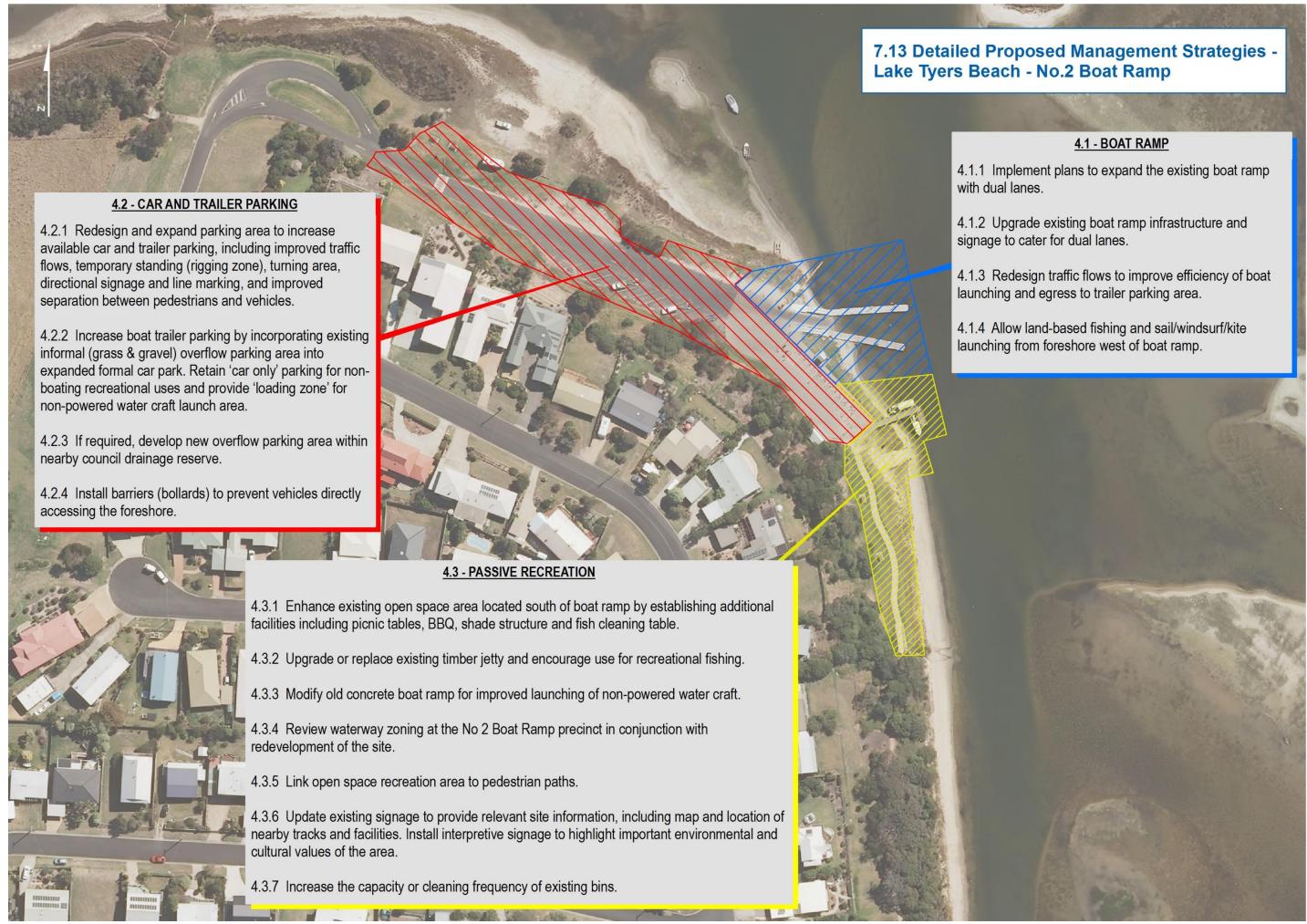
The Master Plan should incorporate the strategies listed below.

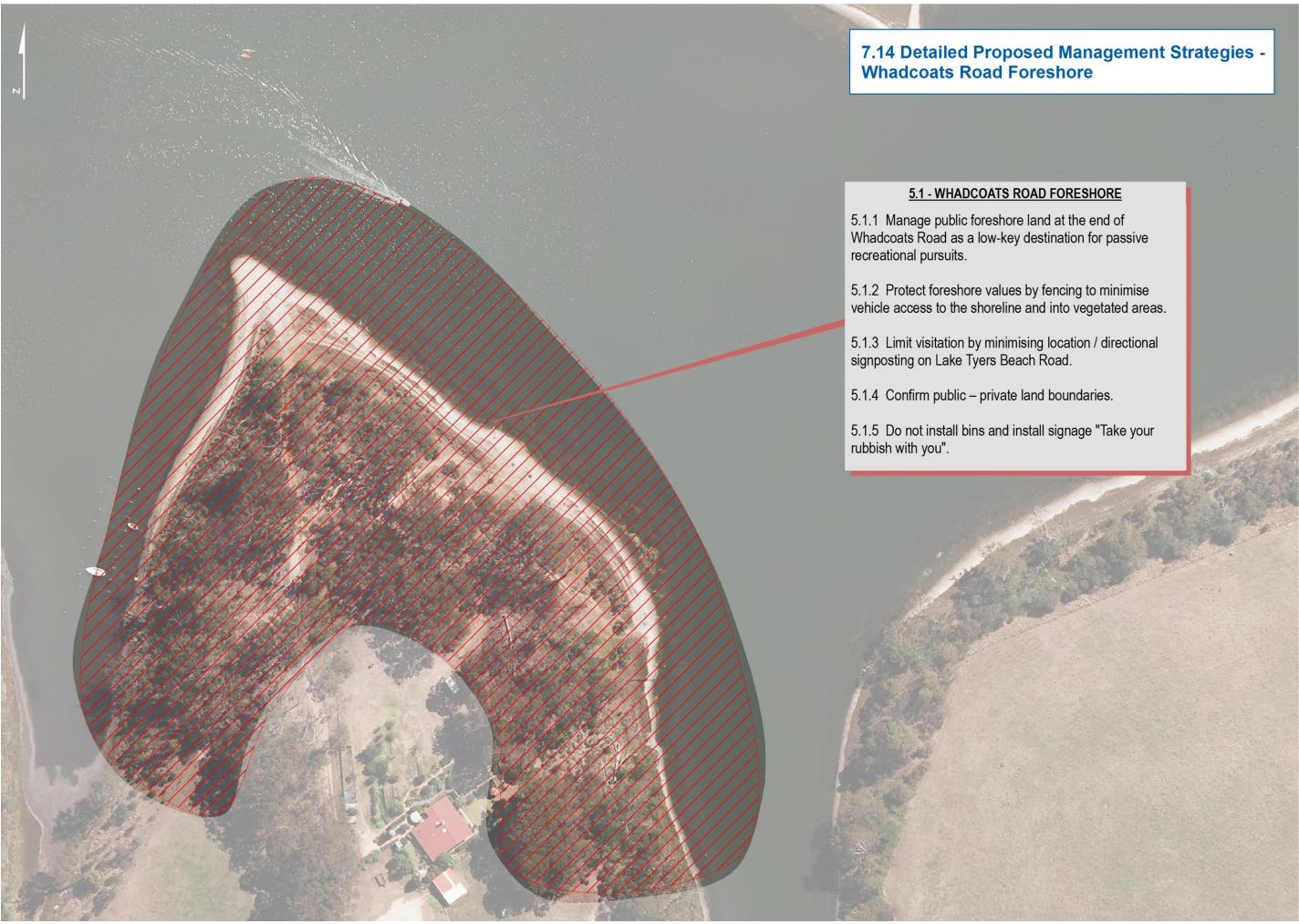
- 2.1.2 Improve aesthetic appeal and create an enhanced 'sense of arrival' based on a consistent design theme for all infrastructure and facilities. Design should include landscaping, paving, boardwalks and lighting.
- 2.1.3 Increase the emphasis on open space along the foreshore edge, potentially incorporating a boardwalk with seats and lookout points.
- 2.1.4 Improve pedestrian linkages for visitors to safely move between the foreshore, car park, existing picnic area, proposed new toilet, beach access points and surrounding recreational sites and adjoining residential
- 2.1.5 Upgrade surface of pedestrian path along estuary shoreline leading to beach. Formalise steps to access beach during low water.
- 2.1.6 Upgrade and expand existing picnic, BBQ and playground facilities, including construction of a new public toilet, beach showers and improved lighting. Where possible, facilities to provide access for all ages and abilities, in particular the toilet.
- 2.1.7 Incorporate a launch area for non-powered water craft into shoreline boardwalk.
- 2.1.8 Redesign car park and traffic flows to increase public open space, maximise car park capacity and increase separation between vehicles and pedestrians. Identify options for additional car parking within reasonable walking distance of foreshore. Include dedicated access and parking for emergency services.
- 2.1.9 Redesign the ocean beach access road intersection off Lake Tyers Beach Road to improve safety and traffic flows (once toilet is relocated).
- 2.1.10 Upgrade and consolidate signage, incorporating a consistent theme for 'way-finding' information and location maps that clearly indicate all nearby recreation facilities, car parking, boat ramps, beach access points, pedestrian and cycling tracks/routes and important environmental and cultural values of the area.
- 2.1.11 Install or upgrade safety awareness signage at each beach access point to meet access and safety standards. Establish ESTA emergency location markers at beach access points.
- 2.1.12 Upgrade capacity of stormwater infrastructure to prevent discharges impacting on natural values, public amenity, water quality and shoreline stability. Work with East Gippsland Water to identify and rectify potential illegal sewer or greywater discharges to stormwater network.
- 2.1.13 Increase the capacity or cleaning frequency of existing bins.
- 2.1.14 Consider inundation levels in the planning and development of the site, based on water levels specified in the Estuary Opening Protocols for Lake Tyers.

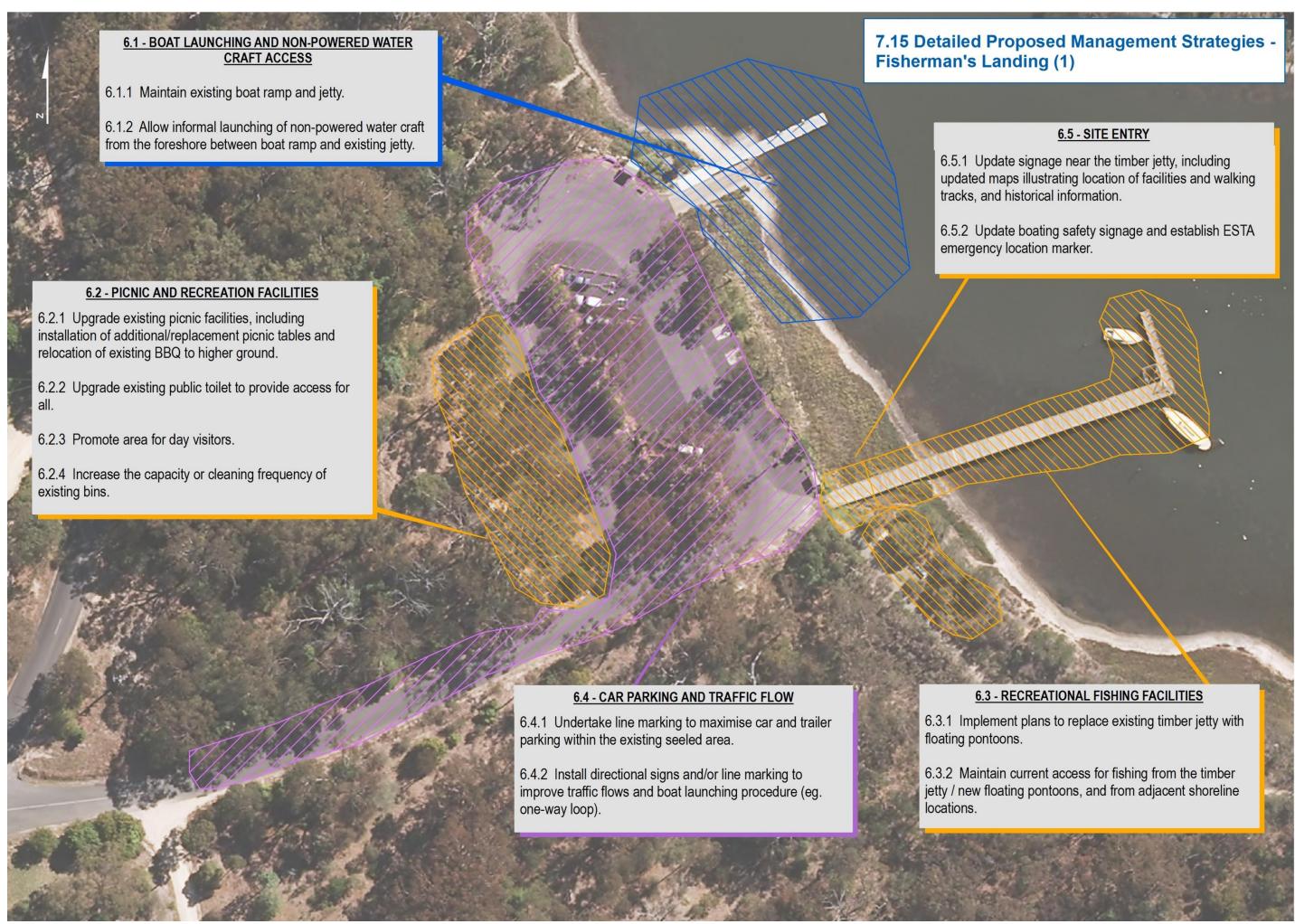


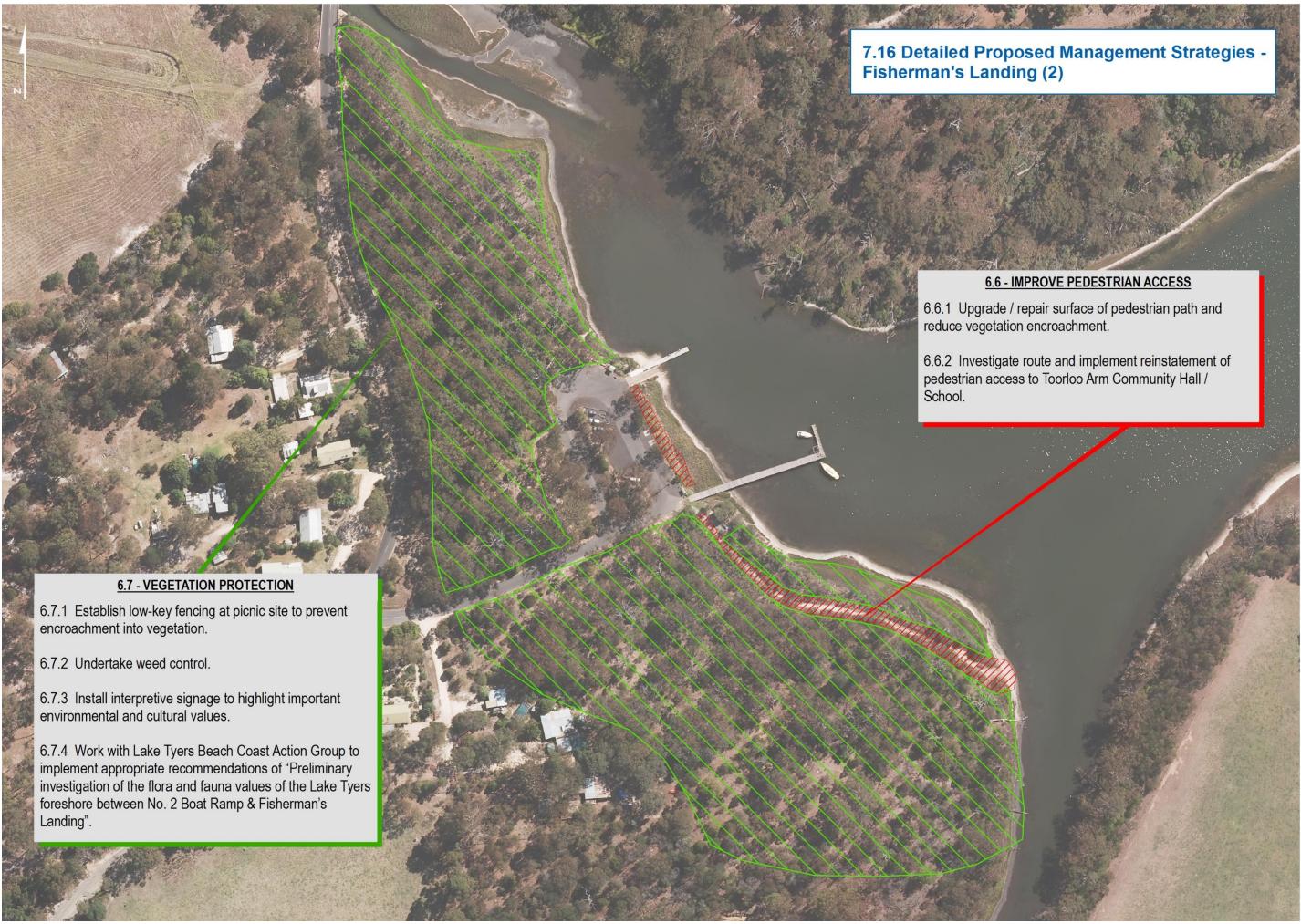


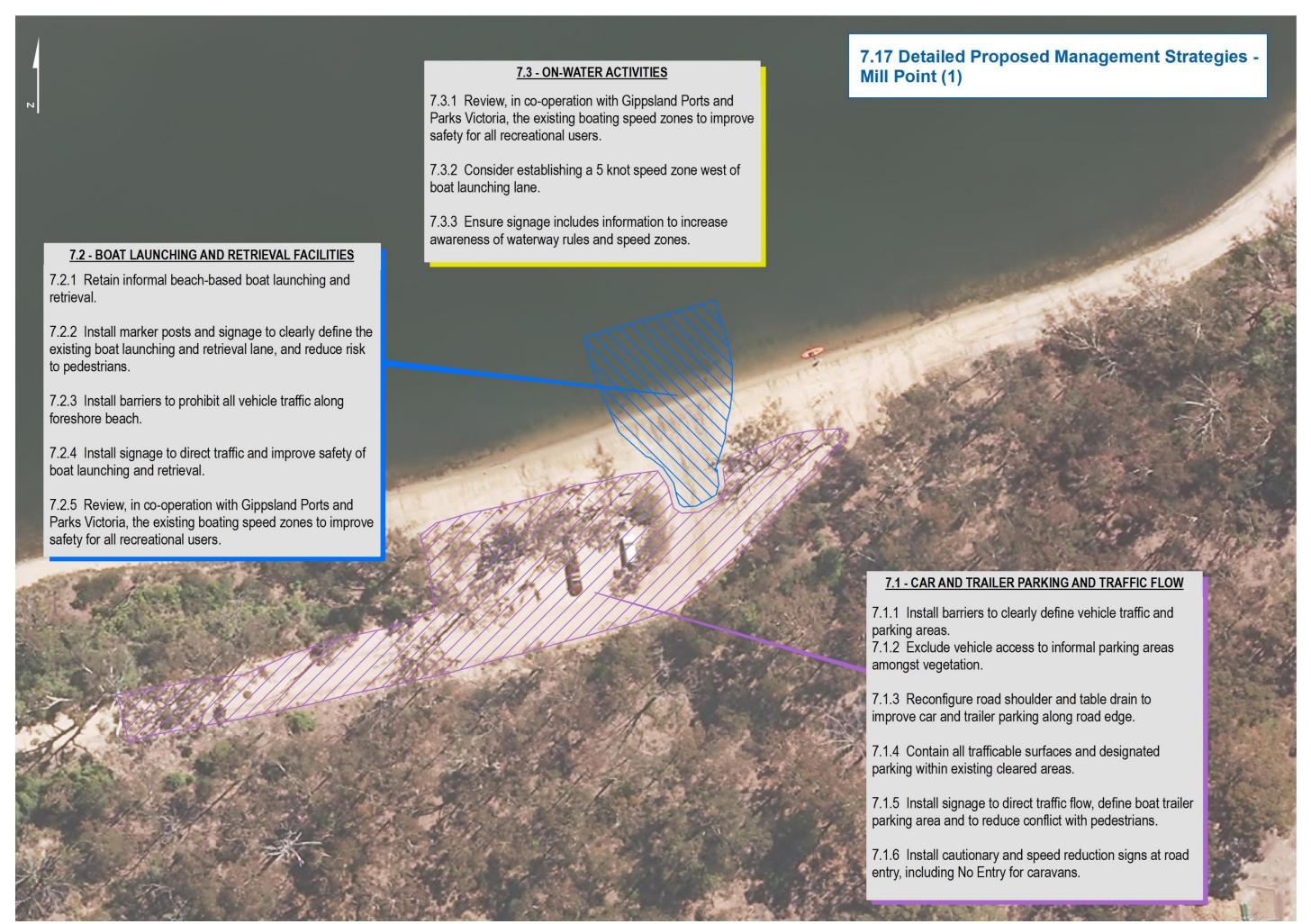


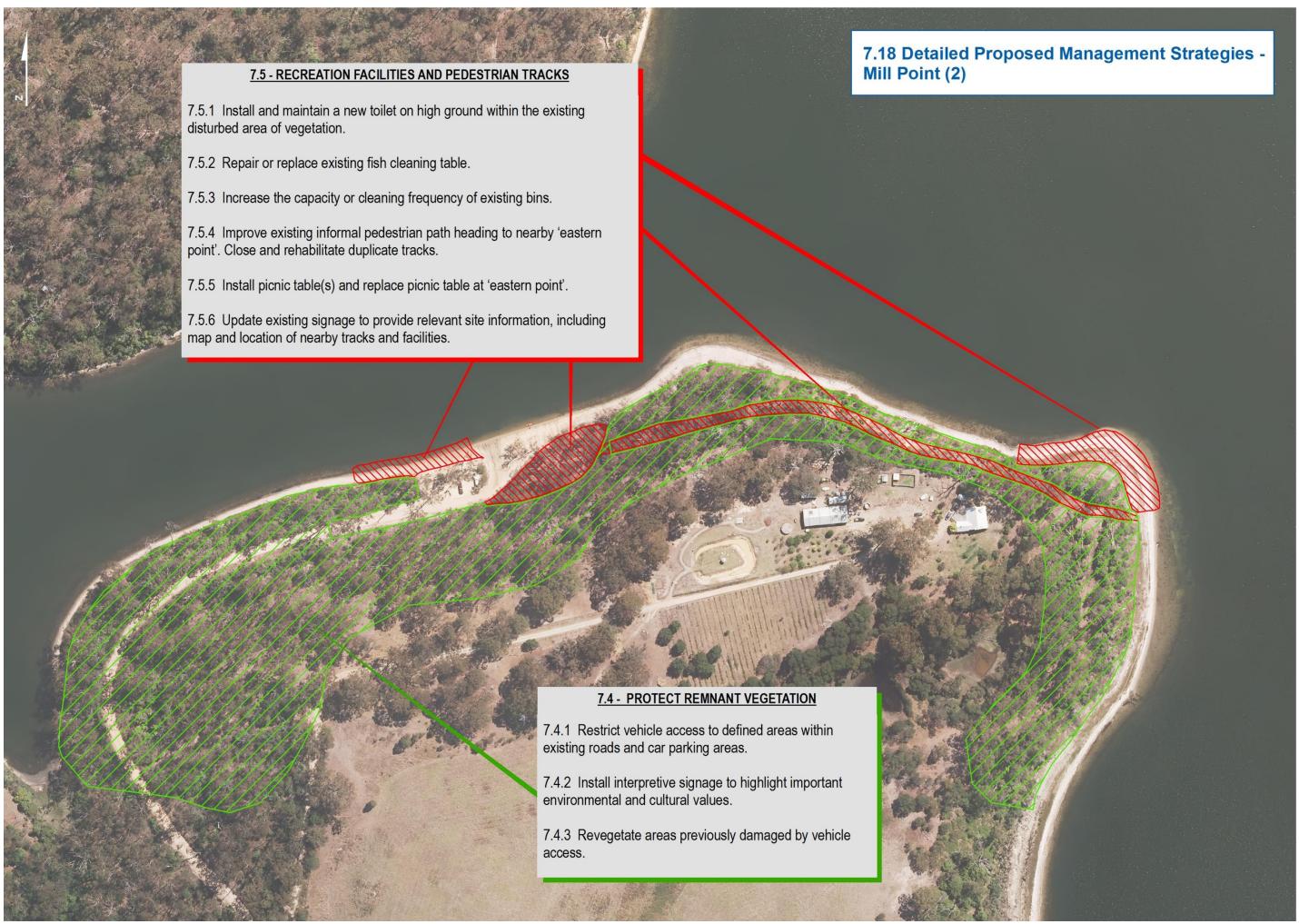












8 LAND STATUS AND MANAGEMENT RESPONSIBILITY

8.1 Land Status and Management Responsibilities

All foreshore areas within the study area are public Crown land reserved under the *Crown Land (Reserves) Act 1978* for which the Department of Environment, Land, Water and Planning is the 'underlying Crown land manager'. Day to day management for the majority of the foreshore is delegated to Committees of Management.

East Gippsland Shire Council is the responsible land manager for the majority of land covered by this Foreshore Management Plan, either as Committee of Management or land owner. Other areas adjoining and influencing the foreshore including waterways, State Parks and Reserves, and public roads, are also relevant to the preparation of this Foreshore Management Plan and the ongoing management of the foreshore zone. Various land managers, waterway managers, and management authorities are responsible for different areas of the foreshore adjoining the study area.

The table below outlines the relevant management agencies and a brief description of the areas within or adjoining the foreshore that they are responsible for.

Agency	Management Area
East Gippsland Shire Council (EGSC)	The majority of foreshores within the limits of Lake Tyers Beach township, including part of the Lake Tyers Coastal Reserve, (Mullett Road to Lakeside Drive); areas of Fisherman's Landing and Mill Point; the dunes and beach fronting Lake Tyers Beach township; reserves on Skidale Close; and the Oneonta Reserve (CoM).
Department of Environmental, Land, Water and Planning (DELWP)	Areas to the north and west of the Lake Tyers Beach township continuing to Fisherman's Landing. DELWP is also responsible for the management of the bed of the entire Lake Tyers estuary waterbody adjoining the study area.
Parks Victoria (PV)	Areas of the Lake Tyers Coastal Reserve to the west of Mullett Road continuing westwards past The Bluff to Lakes Entrance. PV also manage the Lake Tyers State Park which is beyond the study area, and located to the east of the Lake Tyers entrance and to the north of Mill Point.
Gippsland Ports (GP)	Gippsland Ports are the designated waterway manager for Lake Tyers Estuary.
East Gippsland Catchment Management Authority (EGCMA)	EGCMA are the 'Caretaker of River Health' and manage the health of the Lake Tyers estuary. EGCMA are also the coordinating authority for the artificial opening of the estuary entrance at Lake Tyers Beach.
Gunaikurnai Land and Waters Aboriginal Corporation (GLaWAC)	Crown land parcels within the study area are subject to Native Title claim by the Gunaikurnai People. Lake Tyers State Park will be jointly managed by the Gunaikurnai people and Parks Victoria, through Joint Management Plans (in preparation).

The following maps outline the spatial extent of each management authority's area of responsibility and provide a more detailed description of their roles and responsibilities.

8.2 Proposed changes to Management Responsibilities

Development of land for urban growth to the north of the current Lake Tyers Beach township should coincide with the transfer of management responsibility of the adjacent public foreshore to EGSC as Committee of Management.

The change in management responsibility to EGSC should also incorporate the foreshore reserve extending to Fisherman's Landing, including the area at the end of Whadcoats Road, thereby avoiding a small, isolated section of foreshore being under the direct management of DELWP.

8.3 Roles and Responsibilities of Community Groups

Several volunteer-based community groups are active in the Lake Tyers Beach area, and undertake a variety of work to protect foreshore areas and enhance recreational opportunities for locals and visitors. These groups play an important role in ensuring the community is engaged in Crown land projects, and in on-ground works.

Community groups with current active roles in the management of public land along the foreshores and other reserves in and around Lake Tyers Beach include:

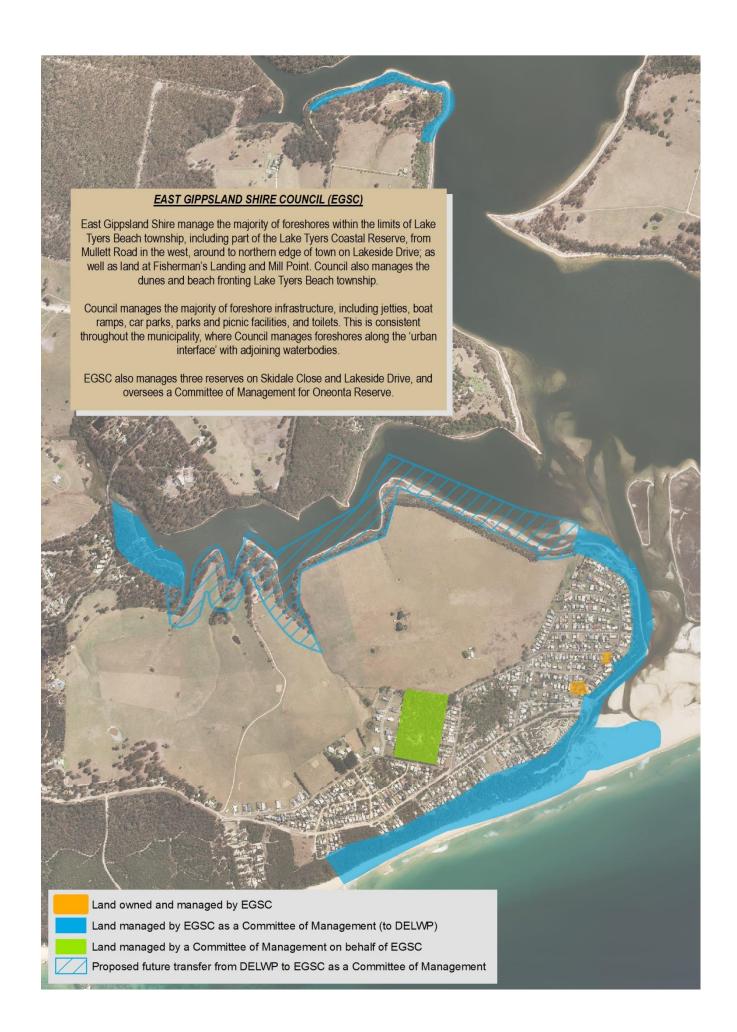
- Lake Tyers Beach Coast Action
- Lake Tyers Beach Angling Club
- Oneonta Committee of Management

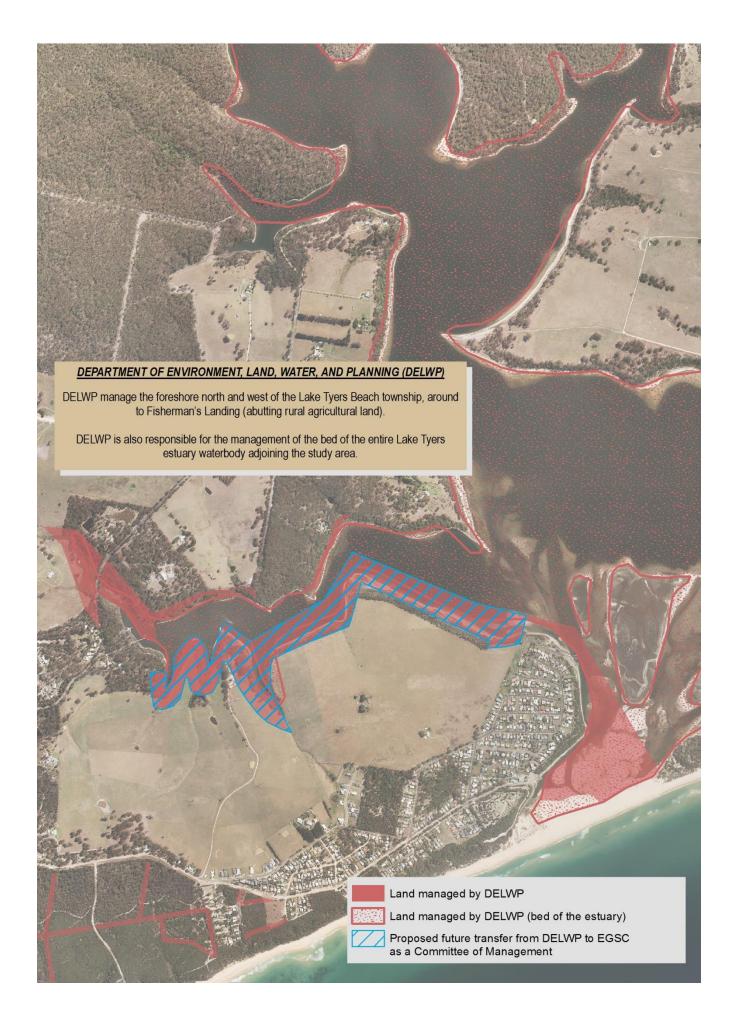
Other groups and organisations with an interest in managing the Lake Tyers Beach foreshore include:

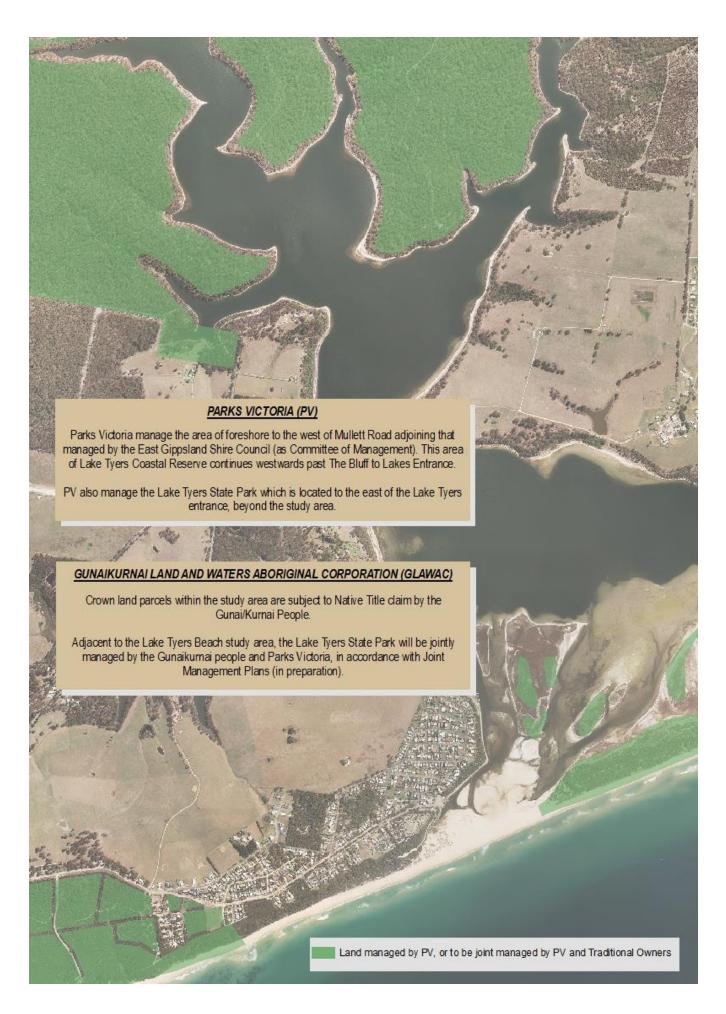
- Lakes Entrance Community Landcare Group
- East Gippsland Rainforest Conservation Management Network

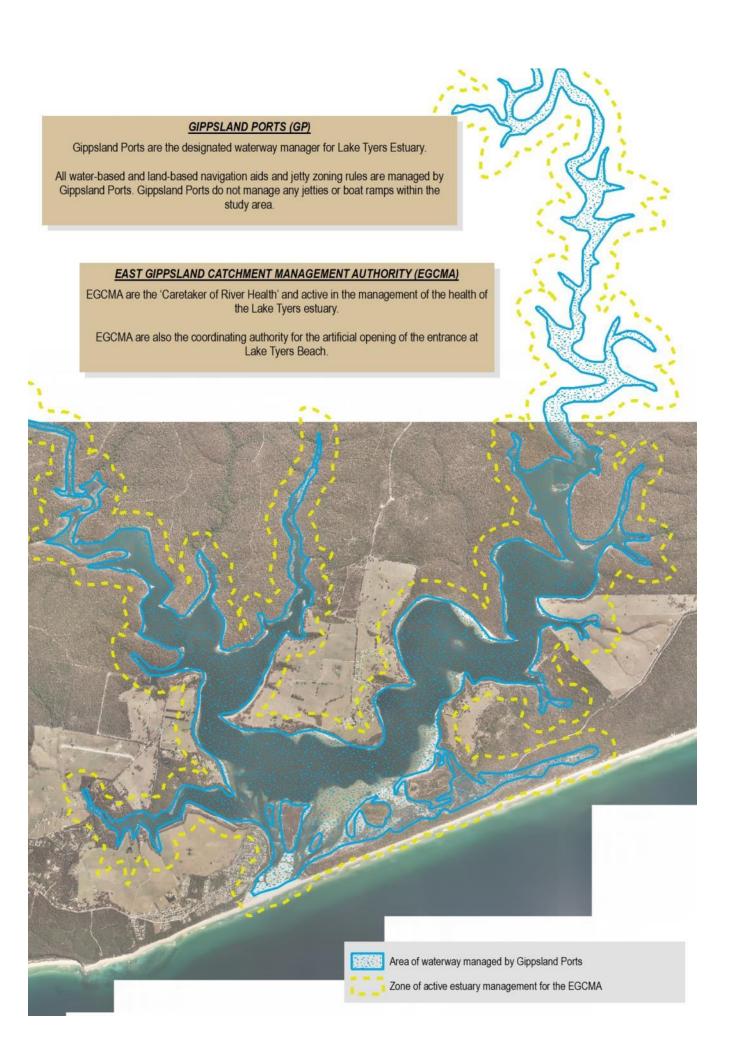
East Gippsland Shire Council will continue to work with community groups throughout the development and implementation of projects on foreshore and Council reserves in the Lake Tyers Beach area.











9 LEGISLATION, POLICIES AND PLANS

Preparation of the Lake Tyers Beach Foreshore Management Plan has been in accordance with the requirements of the *Coastal Management Act 1995* and guided by a number of central policy documents, including:

- Victorian Coastal Strategy (2014)
- Gippsland Boating Coastal Action Plan (2013)
- Integrated Coastal Planning for Gippsland Coastal Action Plan (2002)

Secondary guiding documents include:

- East Gippsland Waterway Strategy (2014-2022)
- East Gippsland Planning Scheme
- Lake Tyers Beach Urban Design Framework (2007)
- Coastal Inundation and Erosion Planning Policy (2014)

In addition, key documents relevant to the implementation and review of this Foreshore Management Plan, and future planning and development of Lake Tyers Beach foreshore areas include:

- Gippsland Lakes Ramsar Site Management Plan (Currently in preparation by East Gippsland Catchment Management Authority, due for completion in 2015)
- Estuary Entrance Opening Protocols (Currently in preparation by East Gippsland Catchment Management Authority, due for completion in 2015)
- Victorian Climate Change Adaptation Plan (2013)



Contact us

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Web <u>www.eastgippsland.vic.gov.au</u> Email <u>feedback@egipps.vic.gov.au</u>

In person

Bairnsdale: 273 Main Street

Lakes Entrance: 18 Mechanics Street

Mallacoota: 70 Maurice Avenue

Omeo: 179 Day Avenue Orbost: 1 Ruskin Street

Paynesville: 55 The Esplanade

Outreach Centres
Bendoc Outreach Centre 18 Dowling Street
Buchan Resource Centre 6 Centre Road
Cann River Community Centre -

Princes Highway